

Message Text

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FM SECSTATE WASHDC

TO CINCPAC IMMEDIATE

C O N F I D E N T I A L STATE 274785

EXDIS - CINCPAC HANDLE AS SPECAT EXCLUSIVE

FOL REPEAT USUN 5970 SENT ACTION SECSTATE INFO SEOUL TOKYO
DEC 14, 1974

QUOTE

C O N F I D E N T I A L USUN 5970

EXDIS

DEPT PASS CINCPAC IMMEDIATE FOR ASSISTANT SECRETARY HABIB

E.O. 11652: GDS

TAGS: PFOR UNGA KS KN

SUBJ: KOREA IN 29TH UNGA: DECEMBER 13 SITREP

REF: USUN 5930

1. SUMMARY: KOREAN WORKING GROUP DELS DEC 13 AGREED, IF
ROKG AND USG CONCUR, TO SEEK TO BRING ABOUT PLENARY
PROCEDURAL CONSENSUS AS SUBSTITUTE FOR VOTE ON FRIENDLY RES AND,
POSSIBLY, ON REINTRODUCED HOSTILE RES. AMB PARK IS STILL
ATTEMPTING TO OBTAIN ROKG AGREEMENT. END SUMMARY

2. WE MET MORNING AND AFTERNOON DEC 13 WITH KOREAN WORKING
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GROUP (CANADA, ENTERHLENAS, NEW ZEALAND, PHILIPPINES, THAILAND,

UK AND KOREA) TO CONTINUE PLANNING FOR PLENARY ACTION ON KOREAN
ITEM DEC 17 DISCUSSIONS TOOK PLACE IN CONTEXT OF CONTINUING
UNCERTAINTY ABOUT INTENTIONS OF OTHER SIDE AND THUS WITH
NECESSARY ASSUMPTION THAT NORTH KOREANS STILL INTEND TO
REINTRODUCE HOSTILE RES IN PLENARY AND OBTAIN MAJORITY
SUPPORT FOR IT DESPITE ITS DEFEAT IN FIRST COMMITTEE.

3. DISCUSSION OF SUBSTANCE COMPROMISE TEXT GIVEN US BY DANISH
AND SWEDISH MISOFFS (DATAFAXED IO/UNP) FOCUSED ON POSTURE TO BE
ADOPTED TOWARDS THOSE DELEGATIONS SINCE ROK MISSION DECLARED
IT UNACCEPTABLE TO ROKG (USUN EXPRESSED NO SUBSTANTIVE VIEW ON
THIS TEXT.) GRGOUPE AGREED THAT RESPONSE SHOULD BE PROVIDED TO
NORDIC DELS DESIGNED TO MAINTAIN THEIR AMITY FOR POSSIBLE HELP AT
LATER STAGE INCLUDING SWEDISH VOTE IN PLENARY AGAINST HOSTILE RES,
DEFEAT OF WHICH REMAINS A PRIME CONCERN.

4. WE DISCUSSED IMPORTANT QUESTION PROBLEM. WHILE USUN AND ROK
REPS MADE CLEAR WE HAD NO INSTRUCTIONS, GROUP GENERALLY BELIEVED
THAT IT WOULD BE ADVANTAGEOUS FOR ARTICLE 18 TWO-THIRDS REQUIREMENT
TO BE APPLIED IF OTHER SIDE OR NEUTRAL DEL TOOK INITIATIVE TO THIS
END. PARTICIPANTS IN MEETING AGREED THAT WE ACQUIESCE IN SUCH
INITIATIVE BY ANOTHER DEL SINCE THEY FELT IT TO BE MORE IMPORTANT
TO ESTABLISH THE IMPORTANT QUESTION PRINCIPLE RELATING TO KOREA
RESOLUTIONS RES THAN TO HAVE THE PLENARY FORMALLY ADOPT THE
FRIENDLY RES. HOW OTHERS WOULD VOTE IN AN IMPORTANT QUESTION RES,
IF VOTING REQUIRED, WAS NOT ENTIRELY CLEAR, ALTHOUGH THAIS DID SAY
THEY MIGHT WISH TO ABSTAIN. GROUP DISCUSSED INCONCLUSIVELY
POSSIBILITY OF FRIENDLY COSPONSOR DELS PROPOSING APPLICATION
OF ARTICLE 18; HOWEVER, NETHERLANDS SEEMED TO FEEL IT
DESIRABLE EVEN FOR OUR SIDE TO DO SO, STATING OUR RES "IS
NOT OF SUCH IMPORTANCE THAT WE SHOULD FOREGO PRINCIPLE".
ALL INDICATED CONCERN THAT IF TWO-THIRDS REQUIREMENT NOT
APPLIED THIS YEAR, HOSTILE RES WOULD BE ADOPTED NEXT
YEAR.

5. MUCH OF MORNING AND AFTERNOON MEETINGS WAS DEVOTED TO
DISCUSSION OF PROCEDURAL CONSENSUS. CANADA AND NETHERLANDS
IN FACT, SUGGESTED A TEXT ALMOST IDENTICAL TO USUN TEXT
REPORTED REFTEL PARA 3. WHEN WE GAVE RESPONSE TO NORDICS
ON SUBSTANTIVE CONSENSUS, DANES REVEALED THEY ALSO HAD
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PROCEDURAL TEXT IN MIND. (WE DID NOT REVEAL TO ANY DEL DURING DAY
THAT WE ALSO HAD PREPARED PROCEDURAL CONSENSUS TEXT.)

6. ALL PARTICIPANTS AT WORKING GROUP MEETING SAW MERIT
IN SEEKING PROCEDURAL CONSENSUS. CANADA AND NETHERLANDS
WERE STRONGEST ADVOCATES DURING MEETING (WITH UK STRONGLY
SUPPORTING IT IN PRIVATE CONVERSATION WITH US), AND FILIPINO,
THAI, JAPANESE AND NEW ZEALAND DELS SAID THEY SAW VALUE IN

EFFORT AND WOULD BE WILLING ADOPT THIS TACTIC. WHILE WE AND KOREANS PARTICIPATED IN DISCUSSION OF SUCH A MOVE, WE RESERVED OUR POSITIONS. ALL OTHER REPS AGREED THAT DECISION BASICALLY WOULD HAVE TO DEPEND ON ATTITUDE OF ROK AND US AS PRINCIPAL PARTIES TO KOREAN QUESTION. GROUP DIFFERED ON POSSIBILITIES OF SUCCESS, PRINCIPAL CONCERN BEING THAT NORTH KOREANS WOULD REFUSE ANY CONSENSUS, BUT GROUP GENERALLY AGREED THAT NOTHING COULD BE LOST BY INDICATING HOSPITALITY TOWARDS CONSENSUS PROPOSED BY INDEPENDENT PARTIES. ON THE CONTRARY, VIEW WAS THAT IN EVEN IF CONSENSUS EFFORT FAILED, CORRIDOR KNOWLEDGE NEXT WEEK THAT WE HAD BEEN RECEPTIVE TO CONSENSUS IN CONTRAST WITH NORTH KOREAN OBSTINANCE MIGHT GAIN US ONE OR TWO ADDITIONAL VOTES FOR THE FRIENDLY RES AND, MOST IMPORTANTLY, AGAINST THE HOSTILE RES (E.G. NORWAY AND SWEDEN) IF NORTH KOREANS REINTRODUCE IT IN PLENARY.

7. WORKING GROUP MEMBERS AGREED THAT AN ADDITIONAL ADVANTAGE TO ACHIEVING PROCEDURAL CONSENSUS WOULD BE THAT IT WOULD ENABLE US TO AVOID OUR HAVING TO FACE DIFFICULT IMPORTANT QUESTION DILEMMA. VARIOUS DEFS MADE THIS POINT IN BOTH MORNING AND AFTERNOON SESSIONS, INCLUDING IN FINAL INDIVIDUAL SUMMARY STATEMENTS ON ATTITUDES TOWARDS CONSENSUS.

8. WITH PLENARY ACTION ONLY FOUR DAYS AWAY, GROUP UNANIMOUSLY BELIEVED IT NECESSARY, IF PROCEDURAL CONSENSUS ROUTE IS DECIDED UPON, TO MOVE IN THAT DIRECTION AS RAPIDLY AS POSSIBLE. WE CAME TO NO PRECISE CONCLUSION ABOUT MECHANICS OF OBTAINING CONSENSUS, BUT IT WAS GENERALLY AGREED THAT FIRST COMMITTEE CHAIRMAN ORTIZ DE ROZAS WOULD BE BEST AGENT FOR THIS ACTION. WE SAW ADVANTAGE, IN LIGHT OF NORDIC INITIATIVE ON SUBSTANTIVE COMPROMISE AND OF FACT THAT DENMARK ALREADY HAS PROCEDURAL CONSENSUS IN MIND, IN STIMULATING ORTIZ DE ROZAS THROUGH THESE NORDICS.

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9. ROK INFORMED GROUP THAT I WAS ATTEMPTING TO GET THROUGH TO FONMIN KIM TO SEEK INSTRUCTIONS REGARDING ATTEMPT TO OBTAIN PROCEDURAL CONSENSUS. GROUP AGREED TO REMAIN IN TOUCH ON SATURDAY TO COORDINATE LAUNCHING OF PROCEDURAL CONSENSUS EFFORT IN EVENT ROK MISSION (AND USUN) RECEIVED AUTHORIZATION BY THAT TIME.

10. IN EARLY EVENING, WE INFORMED ROK MINISTER HAM (PER KIMBALL-THAYER TELECON) THAT WE WOULD BE WILLING TO WORK TOWARD PROCEDURAL CONSENSUS, IF ROKG DECIDED THIS TO BE ADVISABLE. AMB PARK LATER INFORMED US THAT, BETWEEN END OF WORKING GROUP MEETING AND OUR REPORT TO HIM THAT WE HAD RECEIVED AUTHORIZATION TO GO ALONG, HE HAD REACHED FONMIN KIM IN TOKYO. IN THAT TELECON, KIM HAD NOT AGREED WITH

PARK'S RECOMMENDATION THAT WE SEEK CONSENSUS. PARK TOLD US, HOWEVER, THAT HE WILL PRESS AGAIN FOR ROKG AGREEMENT, HOPING IT STILL MIGHT BE POSSIBLE TO DO SO BY SATURDAY. (WE HAVE IMPRESSION THAT ROK MISSION THINKS FINAL DECISION WILL BE MADE BY PRESIDENT PARK.) AMBASSADOR PARK EVIDENTLY IS PERSONALLY FULL CONVINCED THAT WE HAVE NOTHING TO LOSE AND PERHAPS MUCH TO GAIN BY CONSENSUS EFFORT. IMPORTANT QUESTION ISSUE, WE BELIEVE, IS ONE MAJOR ELEMENT IN ROK MISSION THINKING. OF MOST IMMEDIATE IMPORTANCE TO ROK MISSION--AND WE BELIEVE THIS TO BE PRINCIPAL GROUNDS ON WHICH MISSION URGING SEOUL APPROVAL--IS THAT CONSENSUS WOULD ELIMINATE POSSIBILITY OF PLENARY ADOPTION OF HOSTILE RESOLUTION.

1. ROK MISSION HERE CLEARLY HOPES THAT EMBASSY SEOUL WILL BE INSTRUCTED TO URGE FAVORABLE ROKG DECISION ON CONSENSUS. WE HAVE BEEN CAREFUL TO AVOID ANY IMPLICATION THAT DEPARTMENT WOULD SENT SUCH INSTRUCTIONS.

BENNETT. UNQUOTE. KISSINGER

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